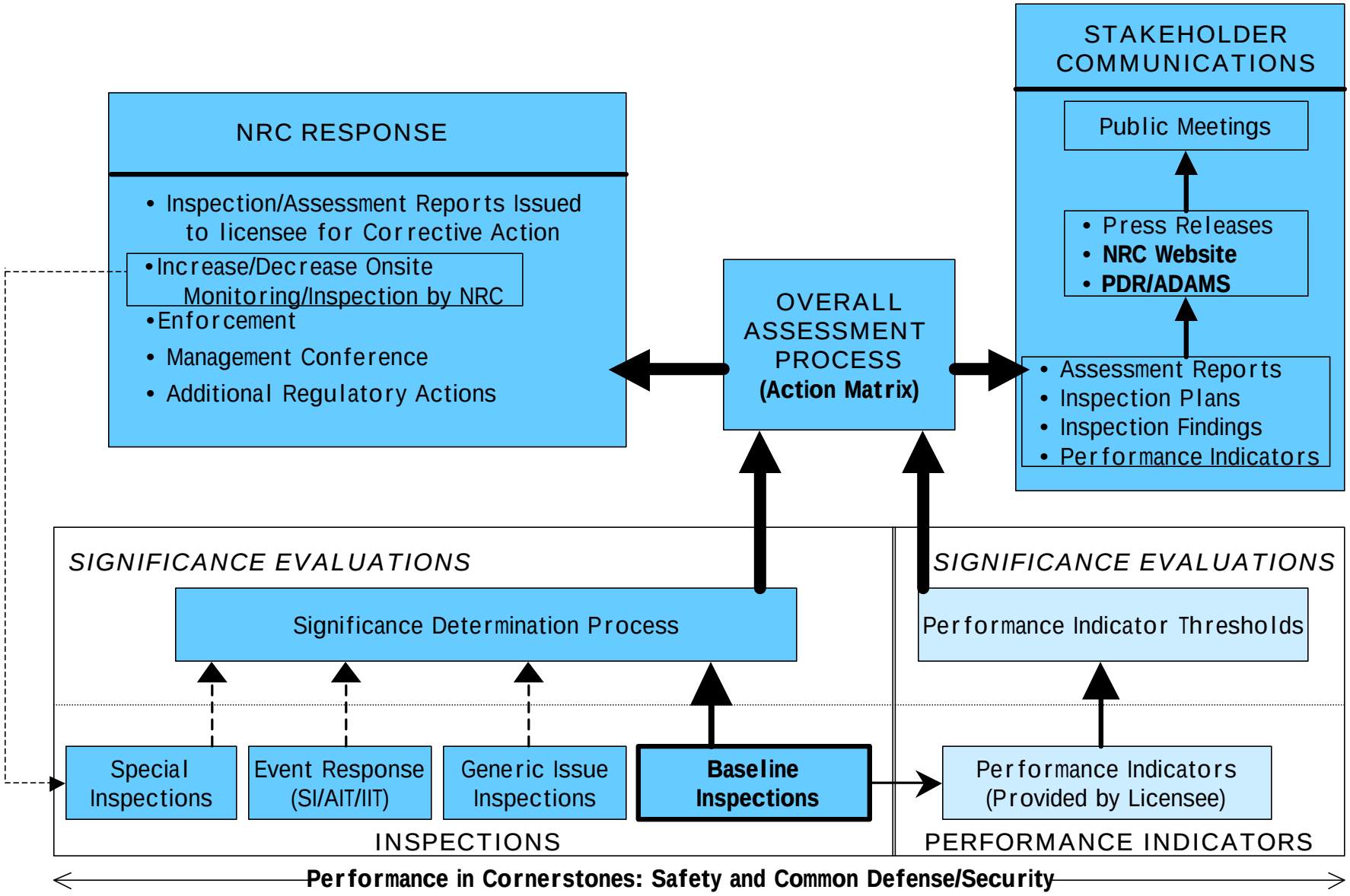FUEL CYCLE FACILITY OVERSIGHT FRAMEWORK